

## INTRODUCTION

This report is a supplement to the secondary road portion of the Iowa Quadrennial Need Study for the 20-year period, 2002 through 2021. The quadrennial report was compiled and published by the Iowa Department of Transportation in June 2003 as required under Iowa Code Section 307.22(6). It documented the estimated construction, maintenance and administrative needs of the secondary road system by jurisdictional responsibility, as they existed on January 1, 2002.

All sections of Iowa's roadway systems initially were classified according to their principal function. Roadway systems serving statewide or interregional traffic, and municipal streets serving as extensions of these rural systems logically should be administered by the state. Systems serving regional and local travel are most effectively administered by local governments. When the function of a section of a roadway system changes due to construction, reconstruction or other activity, it becomes necessary to occasionally transfer these sections among jurisdictions.

In 1992 legislation was enacted to require the Iowa Department of Transportation to annually recalculate the construction and maintenance needs of roads under the jurisdiction of each county to take into account the needs of roads that had been transferred to or from the department during the previous year.

The second annual recalculation of the 2002-2021 Quadrennial Need Study analysis is documented in this report, adjusting those findings for jurisdictional transfers that occurred in calendar year 2003.

When a county assumes responsibility for transferred road sections, it assumes ongoing maintenance, administrative expense and future improvement costs for the road section and the associated bridges, culverts and at-grade rail crossings. For this work, the county must depend on its traditional sources of revenue, including tax levies and statewide road use tax receipts. Conversely, when a county transfers a roadway to the state, it no longer is responsible for the expenses of maintenance and future improvement.

State law mandates the distribution of statewide road use tax revenues to the counties in two categories: to the secondary road fund, 24.5 percent; and to the farm-to-market road fund, 8 percent. These funds are further distributed among the counties of Iowa on the basis of each county's construction, maintenance and related administrative dollar needs, as well as each county's land area.

The secondary road fund is divided and 30 percent of the fund is distributed based on each county's relative share of the state's total area. The remaining 70 percent is distributed based on each county's relative share of statewide total secondary road construction, maintenance and administrative needs.

Similarly, the farm-to-market fund is divided and 30 percent of the fund is distributed based on

each county's relative share of the state's total area. The remaining 70 percent is distributed based on each county's relative share of only farm-to-market system statewide construction, maintenance and administrative needs.

Because of the change in financial responsibility a county assumes when accepting the transfer of a roadway section from the primary system, or when transferring a section to the state, the annual recalculation of each county's existing and 20-year construction, maintenance and administration needs maintains an equitable distribution of the secondary and farm-to-market funds among all of Iowa's counties.

## METHODOLOGY

The Highway Needs Committee, a committee formed from the membership of the Iowa County Engineers Association, represents the interests of counties in matters concerning the quadrennial need study. This committee provided guidance to Iowa Department of Transportation staff in the selection of the procedure used to determine the dollar needs on transferred road sections.

Transfer agreements and other sources were examined to determine if substantial work had been done by either the state or county, or alternatively, if payment had been made for such work to prepare for transfer. Remaining needs were then determined by estimating the appropriate cost to the receiving county for 20 years of maintenance and construction needs that were existing and expected within the 20-year study period. Appropriate administration costs for the county were also added to determine the final total dollar needs. If the county receives a cash payment at the time of transfer in lieu of work on the road segment, the amount of cash payment is subtracted from the estimated 20-year needs for the road segment.

Construction and maintenance costs take into consideration the expected traffic volume and the classification of the roadway after transfer at the end of the calendar year (i.e. farm-to-market vs. area service). Cost area adjustment factors as described in the 2002 Quadrennial Need Study report are applied to adjust for variation in costs due to geographic location within the state.

The Iowa Department of Transportation researched the transfer agreements and verified the effective date of the transfer of all road segments during the period from January 1, 2003, to December 31, 2003. By Code of Iowa requirement, only the transfers of jurisdiction that occurred outside of SF 451 (transfer of jurisdiction legislation passed in 2003) are reflected in this annual update. Approximately 180 miles of road transfers across 16 counties are documented in this report.

## RESULTS

A summary of the results of the original 2002 Quadrennial Need Study for rural county roads, in thousands of dollars, is shown below:

<u>System</u>	<u>Total</u>
Farm-to-Market	12,557,512
Area Service	7,639,340
Total	20,196,852

Adding the first annual update to include the road section transfers that occurred from January 1, 2002 to December 31, 2002, the adjusted 2002 needs for county roads as of January 1, 2003, in thousands of dollars, are:

<u>System</u>	<u>Total</u>
Farm-to-Market	12,557,512
Area Service	7,644,183
Total	20,201,695

Adding the second annual update to include the road section transfers that occurred from January 1, 2003 to December 31, 2003, the adjusted 2002 needs for county roads as of January 1, 2004, in thousands of dollars, are:

Total	20,354,417
Area Service	7,666,190
Farm-to-Market	12,688,227
<u>System</u>	<u>Total</u>

Table I includes a tabulation of all road sections transferred to individual counties during the period from January 1, 2003, to December 31, 2003, and their estimated 20-year calculated needs.

Table II reports the recalculated needs as of January 1, 2004, for each county and the resulting combination factors. These factors, when applied to the annual total secondary and farm-to-market statewide allocations, calculate the share of each fund each county will receive.

The "combined" factors in Table II take into account both the portion of the county road use tax distribution based on area and the portion based on roadway needs.

Table I
Rural Road Needs by Section
Transferred between State and County Jurisdictions from January 1, 2003, to December 31, 2003

											STRUCTURE			ROAD		TOTAL
									Estimated	Estimated	Estimated	Estimated	Estimated	Estimated	Estimated	Total
					Fm-Mkt	Est	Work Needed	Payment or	Future	Future	Future	Future	Future	Future	Future	Future
	Co				or	2003	For	Action	20-Yr Const	20-Yr Const	20-Yr Maint	20-Yr Admin	20-Yr Const	20-Yr Maint	20-Yr Admin	20-year
County	No	Rte	Description	Miles	Area Ser.	AADT	Transfer	For Transfer	Needs	Cost	Cost	Cost	Cost*	Cost	Cost	Needs
Appanoose	4	IA 142	IA 2 to IA 5 (excluding Plano)	20.15	Fm-Mkt	750	Widen/Overlay/Deck Repair	\$4,961,209	Reconstruct	\$1,228,588	\$171,460	\$97,961	\$9,041,537	\$1,685,840	\$784,354	\$13,009,740
Black Hawk	7	IA 263 (Old US 20)	Grundy Co to US 20	1.59	Fm-Mkt	900	Covered by Grundy Co Agreement	\$6,000	Reconstruct	\$0	\$0	\$0	\$0	\$28,900	\$15,338	\$44,238
Cerro Gordo	17	IA 107	Franklin Co to SCL Clear Lake (excl. cities)	16.35	Fm-Mkt	950	Overlay (portion)	\$683,527	Reconstruct	\$74,915	\$13,660	\$6,184	\$9,539,612	\$1,305,360	\$576,396	\$11,516,127
Cerro Gordo	17	IA 122	ECL Mason City to Floyd Co	4.52	Fm-Mkt	3,450	Overlay	\$523,413	Reconstruct	\$893,665	\$37,388	\$65,156	\$5,834,324	\$598,200	\$347,786	\$7,776,519
Clinton	23	IA 956	Scott Co to US 61 (excluding DeWitt)	5.03	Fm-Mkt	1,700	Overlay	\$841,000	Reconstruct	\$0	\$0	\$0	\$6,849,724	\$849,900	\$427,015	\$8,126,639
Grundy	38	IA 263 (Old US 20)	IA 14 to Black Hawk Co	12.51	Fm-Mkt	1,200	Overlay/Structure Replacement	\$2,080,000/Struct. Repl.	Reconstruct	\$0	\$59,754	\$4,140	\$7,637,273	\$1,308,560	\$537,385	\$9,547,112
Henry	44	IA 438 (Old US 218)	SCL Mt. Pleasant to End Route	0.67	Area Ser.	150	Overlay	\$81,110	Reconstruct	\$0	\$0	\$0	\$503	\$40,120	\$4,844	\$45,467
Lee	56	IA 289	Two Residual Segments South of Ft. Madison	2.25	Area Ser.	300	Overlay/Bridge Repair	\$316,000	Reconstruct	\$640,709	\$22,295	\$46,393	\$652,576	\$129,160	\$53,212	\$1,544,345
Mahaska	62	IA 102	IA 163 to WCL New Sharon	15.40	Area Ser.	1,450	Widen/Overlay	\$3,746,250	Reconstruct	\$341,205	\$115,804	\$31,932	\$14,063,753	\$1,808,260	\$980,879	\$17,341,833
Mahaska	62	IA 371	IA 92 to Lake Keomah State Park	0.72	Area Ser.	550	Overlay	\$108,000	Reconstruct	\$0	\$0	\$0	\$278,308	\$37,040	\$21,155	\$336,503
Mahaska	62	IA 432 (Old IA 163)	Residual Segment NW of Oskaloosa	1.64	Area Ser.	1,050	Overlay	\$223,500	Reconstruct	\$0	\$0	\$0	\$1,069,612	\$165,580	\$72,915	\$1,308,107
Mills	65	IA 385	ECL Pacific Junction to US 34	2.61	Fm-Mkt	1,850	Overlay/Minor Structures	\$520,000	Reconstruct	\$0	\$0	\$0	\$2,615,004	\$336,540	\$173,549	\$3,125,093
Mills	65	IA 949	ECL Glenwood to US 34	2.28	Fm-Mkt	1,900	Overlay/Minor Structures	\$800,000	Reconstruct	\$1,253,584	\$119,500	\$96,090	\$3,066,803	\$351,320	\$210,900	\$5,098,197
Mills	65	IA 978	I-29 to Old IA 385	2.77	Fm-Mkt	1,150	Overlay/Structure Replacement	\$560,000/Struct. Repl.	Overlay	\$0	\$82,368	\$5,770	(\$193,185)	\$307,940	\$33,720	\$236,613
Muscatine	70	IA 373 (Old US 61)	Residual Segment SW of Muscatine	0.85	Area Ser.	250	Overlay	\$89,400	Reconstruct	\$0	\$21,280	\$1,480	\$347,577	\$52,560	\$24,468	\$447,365
Muscatine	70	IA 421 (Old US 61)	Residual Segments NE of Muscatine	1.46	Area Ser.	400	Overlay	\$170,830	Reconstruct	\$0	\$0	\$0	\$579,744	\$90,300	\$42,028	\$712,072
Palo Alto	74	IA 314	NCL Ayrshire to US 18	5.72	Fm-Mkt	650	Widen/Overlay	\$739,000	Reconstruct	\$0	\$0	\$0	\$2,377,240	\$255,780	\$168,592	\$2,801,612
Pocahontas	76	IA 195	IA 4 to WCL Plover	2.50	Fm-Mkt	400	Overlay	\$153,000	Reconstruct	\$0	\$1,440	\$100	\$1,222,738	\$111,800	\$74,366	\$1,410,444
Pocahontas	76	IA 315	IA 4 to WCL Palmer	3.79	Fm-Mkt	300	Overlay	\$337,890	Reconstruct	\$380,861	\$10,487	\$27,390	\$1,747,730	\$169,460	\$112,741	\$2,448,669
Polk	77	IA 312 (Old US 65)	Residual Segment - Engeldinger Marsh	0.37	Area Ser.	200	Overlay	Overlay	Reconstruct	\$0	\$0	\$0	\$217,080	\$40,460	\$12,874	\$270,414
Polk	77	IA 316	IA 163 to NCL Runnells	6.02	Fm-Mkt	1,500		Transfer Saylorville Dr	Reconstruct	\$0	\$0	\$0	\$9,474,291	\$1,624,140	\$554,914	\$11,653,345
Polk	77	IA 415	IA 17 to NCL Polk City	6.65	Fm-Mkt	1,050		Transfer Saylorville Dr	Reconstruct	\$435,612	\$73,080	\$35,592	\$5,210,691	\$1,288,720	\$324,954	\$7,368,649

											STRUCTURE			ROAD		TOTAL
									Estimated	Estimated	Estimated	Estimated	Estimated	Estimated	Estimated	Total
					Fm-Mkt	Est	Work Needed	Payment or	Future	Future	Future	Future	Future	Future	Future	Future
	Co				or	2003	For	Action	20-Yr Const	20-Yr Const	20-Yr Maint	20-Yr Admin	20-Yr Const	20-Yr Maint	20-Yr Admin	20-Yr
County	No	Rte	Description	Miles	Area Ser.	AADT	Transfer	For Transfer	Needs	Cost	Cost	Cost	Cost*	Cost	Cost	Needs
Polk	77	IA 931	ECL Ankeny to US 65	8.48	Fm-Mkt	2,200		Transfer Saylorville Dr	Reconstruct	\$0	\$0	\$0	\$11,030,867	\$2,059,800	\$654,502	\$13,745,169
Polk	77	IA 945	Old IA 931 to I-80	4.60	Fm-Mkt	2,000		Transfer Saylorville Dr	Reconstruct	\$19,520	\$2,840	\$1,546	\$3,770,182	\$898,560	\$233,407	\$4,926,055
Polk	77	NW Saylorville Dr/112th	IA 141 to WCL Polk City	3.69	Fm-Mkt	4,500	New Const./Overlay/Bridge Painting	New Const/Overlay	N/A	\$0	(\$1,020,000)	(\$71,500)	\$0	(\$413,000)	(\$20,600)	(\$1,525,100)
Scott	82	IA 956	Co Rd F-55 to Clinton Co (excl. Eldridge)	8.63	Fm-Mkt	2,500	Overlay	\$1,703,000	Reconstruct	\$1,567,758	\$177,930	\$122,168	\$10,863,162	\$1,517,680	\$704,125	\$14,952,823
Taylor	87	IA 49	IA 2 to Adams Co (excluding Lenox)	21.23	Fm-Mkt	700	Overlay/Repair Structures	\$4,732,401	Reconstruct	\$139,679	\$53,620	\$13,477	\$5,903,993	\$1,081,820	\$585,878	\$7,778,467
Washington	92	IA 923	Segments Between Crawfordsville and IA 22	17.02	Fm-Mkt	400	Overlay/Structure Repair-Replace	\$5,906,001	Reconstruct	\$2,495,113	\$204,405	\$188,841	\$2,217,881	\$1,056,580	\$456,046	\$6,618,866
Washington	92	IA 936	IA 92 to End of Route	0.27	Fm-Mkt	150			Reconstruct	\$0	\$0	\$0	\$35,733	\$17,960	\$2,129	\$55,822
TOTALS				179.7 7						\$9,471,209	\$147,311	\$672,720	\$115,454,753	\$18,805,340	\$8,169,872	\$152,721,205

<sup>\*</sup> Minus payment if payment taken in lieu of improvement.

Table II
2004 Second Annual Update of
The 2002 Iowa Quadrennial Need Study
(Combined Area & Needs Factors)

2004 Combined

2004 Combined

	2004 Total	2004 Total	Secondary	Fm-to-Mkt
	Secondary System	Fm-to-Mkt System	Distribution	Distribution
County	Needs	Needs	Factor	Factor
County	(In Dollars)	(In Dollars)	(Percent)	(Percent)
	(III Donars)	(III Dollars)	(refectit)	(i cicciii)
Adair	\$188,526,067	\$95,072,512	0.954512	0.830669
Adams	120,179,423	61,929,025	0.641455	0.569809
Allamakee	174,821,117	106,845,236	0.959743	0.947980
Appanoose	152,644,767	96,148,038	0.799056	0.804543
Audubon	134,985,917	79,175,489	0.700924	0.673505
Benton	276,580,295	167,536,988	1.331605	1.304719
Black Hawk	268,240,286	176,233,932	1.224914	1.274690
Boone	215,727,389	132,146,887	1.050731	1.037877
Bremer	167,215,812	86,623,132	0.806956	0.709785
Buchanan	233,380,556	144,231,261	1.105564	1.098668
Buena Vista	228,742,399	159,785,387	1.096559	1.191425
Butler	236,858,499	148,211,134	1.122868	1.125968
Calhoun	172,746,278	105,268,078	0.899176	0.885848
Carroll	192,474,982	107,256,673	0.967559	0.897353
Cass	149,666,149	79,202,415	0.816062	0.738306
Cedar	248,663,371	165,704,618	1.164000	1.223012
Cerro Gordo	277,228,140	199,774,865	1.260633	1.409372
Cherokee	204,419,934	132,472,036	1.009172	1.036999
Chickasaw	168,841,893	89,286,900	0.846210	0.758142
Clarke	106,566,424	64,604,303	0.595173	0.585103
Clay	206,276,495	135,567,451	1.015557	1.054076
Clayton	267,526,369	180,252,806	1.342145	1.416548
Clinton	271,583,984	175,949,131	1.312820	1.349525
Crawford	208,766,801	103,908,256	1.099994	0.955287
Dallas	227,951,045	132,873,223	1.100249	1.049364
Davis	167,118,478	99,921,227	0.842954	0.819482
Decatur	152,888,603	108,608,210	0.810581	0.883972
Delaware	279,465,948	186,292,907	1.266191	1.332856
Des Moines	170,058,688	110,291,000	0.814061	0.837687
Dickinson	107,051,788	59,700,487	0.587759	0.548965
Dubuque	266,513,231	166,332,023	1.245690	1.246777
Emmet	113,079,496	68,766,383	0.611695	0.602187
Fayette	212,704,689	115,007,147	1.118345	1.021328
Floyd	186,068,908	105,487,615	0.904386	0.846452

Table II
2004 Second Annual Update of
The 2002 Iowa Quadrennial Need Study
(Combined Area & Needs Factors)

2004 Combined

2004 Combined

	2004 Total	2004 Total	Secondary	Fm-to-Mkt
	Secondary System	Fm-to-Mkt System	Distribution	Distribution
County	Needs	Needs	Factor	Factor
County	(In Dollars)	(In Dollars)	(Percent)	(Percent)
	(III Donars)	(III Dollars)	(1 creent)	(Telechi)
Franklin	158,751,965	92,918,784	0.854789	0.821458
Fremont	148,963,667	99,515,749	0.791205	0.827932
Greene	168,616,907	107,760,039	0.887647	0.902268
Grundy	225,205,420	147,087,781	1.042184	1.079162
Guthrie	187,722,445	111,249,850	0.964572	0.932741
Hamilton	176,242,370	119,131,443	0.910665	0.961797
Hancock	204,889,610	117,734,946	1.010788	0.955696
Hardin	179,749,143	113,285,545	0.922191	0.929011
Harrison	189,223,096	105,161,495	1.031179	0.960598
Henry	192,077,304	133,284,482	0.888716	0.963472
Howard	142,802,829	82,131,288	0.741165	0.703170
Humboldt	165,555,085	110,159,718	0.801245	0.839634
Ida	131,134,251	81,905,499	0.680732	0.681621
Iowa	227,087,142	160,693,401	1.092469	1.198037
Jackson	219,596,642	151,025,701	1.101974	1.179966
Jasper	342,744,842	214,608,662	1.568767	1.574028
Jefferson	159,589,587	111,767,379	0.779126	0.846901
Johnson	350,413,904	227,496,960	1.531558	1.581548
Jones	213,728,810	138,648,117	1.039049	1.068935
Keokuk	167,393,488	112,027,195	0.884508	0.926878
Kossuth	306,881,844	175,013,997	1.575804	1.485959
Lee	218,331,684	147,290,742	1.042055	1.103792
Linn	405,340,024	233,489,752	1.777089	1.671247
Louisa	141,942,673	101,046,159	0.715766	0.785081
Lucas	113,180,855	61,016,890	0.620058	0.567448
Lyon	213,580,864	130,027,790	1.045486	1.028323
Madison	220,492,183	132,207,863	1.059103	1.030198
Mahaska	228,321,809	123,221,203	1.092441	0.987031
Marion	258,877,643	165,489,797	1.198593	1.221293
Marshall	259,528,275	170,514,300	1.198159	1.246341
Mills	170,266,108	110,713,154	0.824392	0.849634
Mitchell	157,686,898	92,128,803	0.789681	0.755654
Monona	199,706,427	137,753,167	1.065094	1.138267
Monroe	123,937,962	86,650,240	0.657587	0.709400

Table II
2004 Second Annual Update of
The 2002 Iowa Quadrennial Need Study
(Combined Area & Needs Factors)

County	2004 Total Secondary System Needs (In Dollars)	2004 Total Fm-to-Mkt System Needs (In Dollars)	2004 Combined Secondary Distribution Factor (Percent)	2004 Combined Fm-to-Mkt Distribution Factor (Percent)
Montgomery	141,018,315	81,387,181	0.711518	0.675555
Muscatine	215,197,564	139,594,625	0.983189	1.013245
O'Brien	173,614,918	96,900,680	0.901095	0.838617
Osceola	137,681,846	81,529,737	0.684549	0.660847
Page	189,310,072	117,248,282	0.934768	0.930570
Palo Alto	163,406,848	107,285,556	0.867592	0.897513
Plymouth	348,786,419	198,903,603	1.659539	1.557379
Pocahontas	202,754,913	134,515,635	1.007186	1.052013
Polk	418,008,016	307,508,073	1.756003	2.014949
Pottawattamie	331,718,604	193,661,386	1.652670	1.580286
Poweshiek	171,777,200	105,559,459	0.900652	0.892264
Ringgold	141,303,067	80,910,553	0.774478	0.734906
Sac	171,392,150	99,590,895	0.897191	0.857199
Scott	261,394,025	184,243,771	1.150075	1.267586
Shelby	217,189,168	128,784,708	1.061636	1.025205
Sioux	313,876,705	196,889,108	1.485517	1.492299
Story	217,614,898	126,703,521	1.051345	1.001969
Tama	245,307,887	146,155,531	1.228332	1.191034
Taylor	138,843,076	82,667,603	0.762812	0.741393
Union	137,137,785	83,070,596	0.699776	0.686445
Van Buren	146,405,526	94,351,018	0.765310	0.782340
Wapello	205,424,526	144,583,790	0.940495	1.031686
Warren	263,046,691	158,244,171	1.209725	1.178113
Washington	190,641,644	134,948,032	0.954308	1.043178
Wayne	122,900,734	78,972,239	0.702642	0.715663
Webster	274,014,064	171,936,172	1.328657	1.334866
Winnebago	139,092,913	82,782,453	0.691539	0.669895
Winneshiek	288,256,529	183,498,363	1.357868	1.378885
Woodbury	362,269,129	227,077,715	1.714990	1.721896
Worth	132,278,876	83,551,247	0.668105	0.674136
Wright	167,624,509	84,546,277	0.885302	0.775268
Total	\$20,354,416,592	\$12,688,226,644	100.000000	100.000000